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ACTION EB-07

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EXCON FROM COMMERCE

TO SECSTATE WASHDC 7234

E.O. 11652 N/A
TAGS: ESTC, JA
SUBJ: AUDITING OF PE

SUBJ: AUDITING OF RECORDS MAINTAINED UNDER DISTRIBUTION LICENSE PROCEDURE - DIGITAL EQUIPMENT CORP INTERNATIONAL JAPAN

REF: STATE A-237

- 1. DESCRIBED BELOW ARE RESULTS OF DISTRIBUTING RECORDS REVIEW CONDUCTED BY EMBASSY STAFF OF DIGITAL EQUIPMENT CORP INTL JAPAN (DECJ) KOWA BLDG. NO. 25, 8-7, SANBAN-CHO, CHIYODA-KU, TOKYO 102, JAPAN, WHOLLY OWNED SUBSIDIARY OF DIGITAL EQUIPMENT CORP, MAYNARD, MASS (DECM), AS REQUESTED REFAIR (RECEIVED HERE FEB 3). ANSERS ARE KEYED TO QUESTIONS IN REFAIR (ALL STATEMENTOF DECJ CONTAINED IN THIS REPORT WER MADE BY MR. FUMIKI HARYU, ORDER PROCESSING MANAGER OF DECJ):
- 2. (FIRST TWO PARAS, REFAIR) DECJ RECORDS DO NOT CONTAIN COPIES OF EXPORT ADMINISTRATION REGLATINS ISSUED TO DATE NOR ANY LETTER OF INSTRUCTIONS FROM DECM ON DISTRIBUTOR'S OBLIGATIONS UNDER SECTION 373.3. DECJ FILES SHOW NO INDICATIO THAT DECM HAS ADVISED DECJ ON SECTION 373.3-(F)-(2)-(II).
- 3. (Q. 1, REFAIR) DECJ'S SALES RECORDS ARE MAINTANED BY SETS OF VOUCHERS, INVOICES, TELEX ORDERS, AIR WAYBILLS, RECEIPTS ETC, CLASSIFIED BY SEPARATE FILES OF INDIVIDUAL LIMITED OFFICIAL USE

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ORDER SHEETS AND CUSTOMS CLEARANCES RECORDS. THESE

DOCUMENTS SHOW DATE OF ARRIVALS, DELIVERY DATES, FULL NAMES AND ADDRESSEES OF IDIVIDUAL LOCAL CUSTOMERS AS WELL AS FULL DESCRIPTION, UNITS OF QUANTITY AND VALUE OF COMMODITY RESOLD, FOR EACH IMPORT LOT AND EACH RESALE MADE BY DECJ IN JAPAN.

- 4. (Q. 2, REFAIR) DECJ HAS ON FILE COPY OF APPROVED AND VALIDATED DIB-678P (FC-1143) COVERED BY DISTRIBUTION LICENSE NO. V-1013 DEFFECTIVE FOR PERIOD OF NOV 20, 1974 THRU FEB 29, 1976. DECJ STATES THAT DECM IS NOW APPLYING TO OEA FOR RENEWAL OF DISTRIBUTION LICENSE AND THAT NEW DIB-678P PREPARED BY DECJ AT REQUEST OF DECM WAS SENT ON DEC 8, 1975. DECJ FILES CONTAIN NO COPY OF THEFIRST VALIDATED DIB-678P COVERING PERIOD UNDED NOV 1974, AND DECJ STATES IT FAILED TO FIND TO HAVE BEEN APPROVED IN 1972.
- 5. (Q.3, REFAIR) DECJ RETAINS JUNE 1, 1973 AND JUNE 1, 1974 TAGLES OF DENIAL AND PROBATION ORDERS, BUT ITS FILES CONTAN NEITHER APRIL 1, 1975 NOR MOST RECENT JUNE 1, 1975, TABLES, DECJ FILES INDICATE THAT IT IS RECEIVING ADDENDA THERETO IRREGULATORY FROM DECM, LATEST EXPORT ADMINISTRATION BULLENTIN CONTAINING REVISED DENIAL LIST WHICH IT HAS IS AUG 15, 1975 ISSUE. DECJ STATES THE FIRM IS TAKING NO SPECIAL ACTION TO ASSURE THAT NO SHIPMENTS BE MADE BY LOCAL CUSTOMERS TO PERSNS OR FIRMS ON DENIAL LIST BUT DOES WARN THOSE CUSTOMERS THAT RE-EXPORT TO COMMUNIST COUNTRIES OF DECMMADE PRODUCTS SOLD TO THEM BY DECJ REQUIRED SPECIAL APPROVAL BY OEA.
- 6. (Q.4, REFAIR) SALES RECORDS INDICATE THAT DISPOSOTION AND USE OF COMMODITIES IMPORTED FROM DECM UNDER THE PROCEDURE ARE IN ACCORDANCE WITH THOS SUPPORT DECJ'S STATEMENT THA THE FIRM'S RESALES HAVE ALL BEEN MADE N THE SAME FORM AS RECEIVED FROM DECM, EXCEPT FOR OCCASIINAL ALTERATION OF CHARACTERS FROM INGLISH TO JAPANESE OR OTHER LANGUAGES FOR INPUT-OUTPUT DEVICE INDICATORS AT REQUEST OF LOCAL CUSTOMERS.

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7. (Q. 5, REFAIR) DECJ KEEPS LIST OF APPROVED DIB-678P CONSIGNEES RECEIVED FROM DECM. DECJ STATES THAT IT IS FULLY AWARE THAT OEA'S SPECIAL APPROVAL IS NEEDED FOR REEXPORT TO FIRMS OTHER THAN THOSE APPROVED CONSIGNEES. THE RECORDS SUPPORT DECJ'S STATEMENT THAT THERE HAS BEEN NO DIRECT RE-EXPORT FROM DCJ TO FOREIGN COUNTRY, EXCPET (A) OCCASIONAL SHIPMENTS TO DECM (U.S.) TO RETURN SURPLUS SPARE APRTS ONCE IMPRTED AND (B) DECM'S DIRECT

SHIPMENT OF ONE UNIT OF PDP8/E-AE COMPUTER SYSTEM MADE IN NOV 1975 TO KOREAN END-USER, TAIHAN ELECTRIC WIRE COM. LTD OF SEOUL, BY ORDER OF DECJ AND UNDER OEA'S APPROVA OF SINGLE TRANSACTIONS APPLIED FOR BY DECM UNDER DATE OF SEPT 5.

8. (Q. 6, REFAIR) DESTINATION CONTROL STATEMENT IS TYPED ON ALL DECM'S INVOICES AND AIR WAYBILLS RECEIVED BY DECJ'S AS PRESCRIBED IN SECTION 386.6

9. IN ADDITION, FLLOWING INFORMATON WAS OBTAINED FROM DECJ'S RECORDS AND STATEMENTS:

A. DECJ RETAINS WRITTEN DISTRIBUTION AGREEMENT
DATED JUL 1, 1973 SIGNED BY EDWARD A. SCHARTZ, GENERAL
COUNSEL AND SECRETARY OF DECM AND MR. HATA, GENERAL
MANAGER OF DECJ. DECJ STATES THAT AGREEMENT UNDERWHICH
DECJ WASGRANTED SOLE DISTRIBUTORSHIP IN JAPAN BY DECM
HAS BEEN AND WILL BE AUTOMATICALLY EXTENDED UNLESS OTHER
WISE NOTIFIED BY DECM.

B. THE RECORDS SHOW THAT DECJ'S IMPORTS FROM DECM UNDER THE PROCEDURE DURING PERIOD OF MAY 1 THRU AUG 31, 1975 TOTALED CIF\$1,426,548.88, WITH A BREAKDOWN INTO \$341,830.72 RESOLD TO 27 DOMESTIC ORIGINAL EQUIPMENT

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MANUFACTURES (OEM'S), DOLS 822,883.49 RESOLD TO 78 CPOMESTIC SYSTEM HOUSES AND DOLS 261,834.67 WORTH OF REPAIR AND INVENTORY PARTS RETAINED BY DECJ.

C. DECJ SALES RECORDS CONTAIN FULL NAMES AND

ADDRESSES OF ALL END USERS TO WHOM SYSTEM HOUSES RESOLD DECM-MADE PRODUCTS THEY HAD PURCHASED FROM DECJ. HOWEVER. DECJ STATES SOME ULTIMATE END USERS OF DECM PRODUCTS RESOLD BY DECJ TO OEM'S ARE UNKNOWN BECAUSE PRODUCTS RESOLD BY DECJ ARE INCORPORATED INTO OEM'S OWN EQUIPMENT TO BE FURTHER RESOLD TO THIRD PARTIES. DECJ STATES, HOWEVER, THAT IT BELIEVES IT HAS VIRTUALLY COMPLETE CONTROL OVER CASES OF RE-EXPORT MADE BY ITS LOCAL CUSTOMERS, SINCE THOSE CUSTOMERS REQUEST DECJ TO TAKE STEPS TO OBTAIN IMPORT DUTY EXEMPTION FROM CUSTOMS WHEN THEY PURCHASE FROM DECJ FOR RE-EXPORT PURPOSES. DECJ RECORDS SUPPORT THE FIRM'S STATEMENT THAT RE-EXPORTS MADE BY DECJ'S DOMESTIC CUSTOMERS SINCE MAR 31, 1972 (WHEN DECJ STARTED DIRECT IMPORT FROM DECM) TO DATE HAVE CONSISTED OF FOLLOWING FIVE SHIPMENTS BY TWO FIRMS: (A) FOUR SHIPMENTS BY JEOL LTD. (FORMERLY JAPAN ELECTRON OPTICS LABORATORY), I.E. (1) DPD8E COMPUTER SYSTEM (DATE IMPORTED BY DECJ: NOV 1973; DECJ'S IMPORT VALUE: CIF DOLS 5,207.36) TO INSTYTUT MECHANIKI PRECYZYJNEJ, WARSAW, POLAND (CASE NO. 093666), (2) SAME SYSTEM (DEC 1973; CIF DOLS 9,230.95) TO VYSKUMNY USTAV CKD, PRAHA, CZECHOSLOVAKIA (CASE NO. 098390), (3) SAME SYSTEM (FEB 1974; CIF DOLS 8,308.89) TO HOCHSCHULE FUR ARCHITEKTUR LIMITED OFFICIAL USE

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AND BAUWESEN, WEIMAR, EAST GERMANY (CASE NO. 098389) AND (4) SAME SYSTEM (JAN 1975; CIF DOLS 10,688.42) TO TSNIITMASH, MOSCOW, USSR (CASE NO. 143557); AND (B) ONE SHIPMENT BY FUJITSU LTD., THRU C. ITOH AND CO. LTD., I.E. DPD 11/05 COMPUTER SYSTEM AND PERIPHERALS (JUNE 1975; CIF DOLS 31,630.54) TO POSTS AND TELECOMMUNICATIONS MINISTRY, OSLO, NORWAY FOR SATELLITE GROUND STATION.

RE-EXPORTS SCHEDULED BUT NOT YET MADE AS OF THIS DATE BY DOMESTIC CUSTOMERS TO WHOM DECJ HAS ALREADY RESOLD DECM PRODUCTS UNDER THE PROCEDURE ARE, ACCORDING TO DECJ, FOLLOWING FIVE SHIPMENTS BY TWO FIRMS: (A) THREE SHIPMENTS BY MITSUI SHIPBUILDING THRU MITSUI AND COMPANY ALL TO MACHINOIMPORT, MOSCOW, USSR FOR DELIVERY TO END USER, FESCO VESTOCHNY TERMINAL, MORFLOT FOR NAKHODKA CONTAINER TERMINAL (CASE NO. 156881), VIZ., (1) INPUT-OUTPUT DEVICE (MAY 1975; CIF DOLS 50,560.45), (2) DPD 11/40 CPU DUAL PROCESSORS (JUN 1975; CIF DOLS 150,074.51), (3) REPAIR PARTS FOR CPU AND PERIPHERALS (AUG 1975; CIF DOLS 54,460.23); AND (B) TWO SHIPMENTS BY JEOL LTD. TO TSNIITMASH, MOSCOW, USSR, VIZ, (1) THREE UNITS OF DPD8M-CPU (OCT 1975; CIF DOLS 30,014.38) (CASE NO. 179341) AND (2) ONE UNIT OF SAME SYSTEM (JAN 1976; CIF DOLS 9,066.79) (CASE NO. 184940).

DECJ STATES ALL RE-EXPORTS TO EASTERN BLOC MADE OR SCHEDULED BY DECJ'S LOCAL CUSTOMERS AS ABOVE HAVE BEEN

APPROVED BY OEA ACCORDING TO THE APPLIED CASE NUMBERS SHOWN IN EACH SHIPMENT DESCRIBED ABOVE.

10. EMBASSY COMMENT: DECJ APPEARS TO BE CONDUCTING ITS IMPORT AND LOCAL DISTRIBUTION BUSINESS IN ACCORDANCE WITH SECTION 373.3 AS FAR AS ITS SALES RECORD KEEPING PROCEDURES ARE CONCERNED. WE RECOMMEND THAT OEA CONTACT DECM FOR REMEDIAL ACTION, HOWEVER; WE FOUND THAT DECJ WAS NOT RECEIVING BASIC INSTRUCTIONS FROM DECM AS DESCRIBED IN PARA 7 ABOVE AND DID NOT HAVE SOME OF DENIAL LISTS AND ADDENDA THERETO AS IN PARA 5 ABOVE. IN THIS CONNECTION, DECJ RECORDS CONTAIN A LETTER OF JAN 19, 1976 RECEIVED FROM MR. RON GROSSMAN, EXPORT SERVICE MANAGER OF DECM, PART OF WHICH READS: QTE RECORD KEEPING PORTION OF EACH CONSIGNEES' RESPONSIBILITIES HAS GOTTON SIGNIFICANTLY MORE COMPLEX AS LIMITED OFFICIAL USE

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WASHINGTON MOVES TO CLOSE THE LOOPHOLES.SINCE
THE DEPARTMENT OF COMMERCE DECIDED TO STEP UP THEIR
AUDITS OF MNC SUBSIDIARY ACTIVITIES AT REQUEST OF
CONGRESSIONAL COMMITTEE, DIGITAL HAS HAD TWO OVERSEAS
INSPECTIONS WITHIN PAST SIX MONTHS. IN ORDER TO BE SURE
WE STAY WITHIN REGULATIONS AND GUIDELINES OF DISTRIBUTION LICENSE, I AM PROPOSING SEVERAL REGIONAL SEMINARS
IN EUROPE AND IN GIA (GENERAL INTL AREA) TO ACQUAINT
APPROPRIATE MANAGEMENT AND/OR SUPERVISORY PEOPLE TO
ABOVE GUIDELINES UNQTE. END COMMENT.
HODGSON

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INTÉRNATIONAL JAPAN

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